

GFUND - 2001 - 0009 - 0138

154814

WINSTON & STRAWN

43 RUE DU RHONE
1204 GENEVA, SWITZERLAND

38TH FLOOR
333 SOUTH GRAND AVENUE
LOS ANGELES, CALIFORNIA 90071-1543

200 PARK AVENUE
NEW YORK, NEW YORK 10166-4193

35 WEST WACKER DRIVE
CHICAGO, ILLINOIS 60601-9703

(312) 558-5600

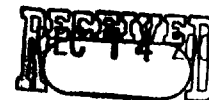
FACSIMILE (312) 558-5700

www.winston.com

21 AVENUE VICTOR HUGO
75116 PARIS, FRANCE

1400 L STREET, N.W.
WASHINGTON, D.C. 20005-3502

JENNIFER T. NIJMAN
(312) 558-5771
jnijman@winston.com



December 13, 2001

BY FEDERAL EXPRESS

Docket Coordinator
CERCLA Docket Office
United States Environmental Protection Agency
1235 Jefferson Davis Highway
Crystal Gateway #1, First Floor
Arlington, VA 22202

RE: Comments on the Proposed Listing of Sauget Area 2, in Sauget, Cahokia, and East St. Louis, Illinois on the CERCLA National Priority List

Dear Docket Coordinator

On behalf of our client, Chemical Waste Management, Inc. ("CWM"), enclosed is an original and 3 copies of CWM's comments in response to the proposal by the United States Environmental Protection Agency ("EPA") to list the Sauget Area 2 sites on the National Priorities List ("NPL"). See 66 Fed. Reg. 47,612 (September 13, 2001). Further, enclosed is an extra copy of CWM's comments which we request be stamped "filed" and returned in the enclosed self-addressed, stamped envelope. These comments are submitted within the extended comment period granted to CWM and others pursuant to a letter dated November 19, 2001. See Exhibit 1. Sauget Area 2 is defined as the aggregation of five disparate sources (O, P, Q, R and S) totaling about 312 acres in Sauget, East St. Louis, and Cahokia, Illinois. These comments by CWM are directed specifically to Site S.¹

CWM objects to EPA's assertion in the September 13, 2001 Federal Register that it "will not address...comments that are not specifically cited to by page number and referenced to the HRS or other listing criteria" and that it "will not address comments unless they indicate which component of the HRS documentation record or what particular point in EPA's stated eligibility criteria is at issue." This approach has no cited support and violates the intent of the

¹ CWM is also a signatory to comments filed by Pharmacia Corporation and Solutia, Inc., Cyprus AMAX Minerals Company, Chemical Waste Management, Inc. and Ethyl Petroleum Additives, Inc. ("Pharmacia Comments"). CWM incorporates the Pharmacia Comments by reference.

Administrative Procedure Act, which requires agencies to ensure the public has an opportunity to provide meaningful commentary. See Connecticut Light & Power Co. v. NRC, 673 F.2d 525, 530-531 (D.C. Cir. 1982), *cert. denied*, 459 U.S. 835 (1982).

I. Introduction

CWM has reviewed information relevant to the proposed listing of Site S in Sauget Area 2 and considers this action by EPA to be unjustified and unwarranted for the following reasons:

- The NPL Docket for Sauget Area 1 and 2 Superfund Sites ("NPL Docket") includes three different site descriptions for Site S, indicating that uncertainty exists as to the actual size and location of Site S. CWM should not be left to guess which version of Site S might be included in the Sauget Area 2 listing. As a result, is it not possible to determine whether Site S should be considered for inclusion on the NPL either as an individual site or as part of an aggregate group.
- Information regarding potential contamination at Site S is extremely limited. Only a limited number of soil and ground water samples have been collected and analyzed from the area labeled as Site S in the NPL Docket. Whether this information is representative of the presumed Site S property, noting that the boundaries are not defined, is doubtful. Further, analytical results reported for these samples vary substantially in both the variety and concentrations of contaminants encountered and cannot be validated. Consequently, it is premature to consider Site S for the NPL until samples representative of actual site conditions have been collected and analyzed.
- EPA cannot meet its obligation to consider the identity of responsible parties when it aggregates sites for NPL listing because it apparently has not identified the limits of Site S and the presence of contamination at Site S is uncertain. EPA has erroneously identified CWM as a responsible party for Site S based solely on records of historical ownership of the Trade Waste Incinerator (TWI) property. Yet no portion of the TWI property appears to be within the limits of Site S as delineated in the NPL Docket, and CWM has no separate history of ownership on the presumed area of Site S.
- Despite not being within the Site S boundaries, CWM is forced to comment on possible, future inclusion of the TWI property into Site S and/or Sauget Area 2 due to EPA's asserted authority to expand "release" boundaries as Area 2 investigations proceed. EPA should not attempt to include the TWI property as part of Site S at any time because it is a

RCRA facility which falls within EPA's RCRA deferral policy and because technical data does not support inclusion of the TWI property.

- Data in the NPL Docket do not support the aggregation of Site S with Sites O, P, Q, and R. Historical records provide conflicting information about the purpose for which Site S was used, and the contents of drums reported at the site are unknown, if they are present at all. The fact that volatile organic compounds ("VOCs"), PCB's, and heavy metals were reported in samples collected at Site S does not substantiate a link to materials disposed elsewhere in Area 2, nor does it preclude the source of this contamination originating from one or more industries in the area.
- HRS scoring of Site S on an individual rather than an aggregate basis results in a score of zero (0), obviously less than the NPL threshold of 28.5. Since the individual score does not exceed this threshold, Site S should not be added to the NPL either as an individual site or in aggregate with other Sauget Area 2 sources.

II. Discussion

A. The location of Site S is not sufficiently defined to support consideration for addition to the NPL.

The NPL Docket provides at least three descriptions of Site S; each one different from the other. EPA arbitrarily chose Site S boundaries without support and without consistency. It is impossible to guess which version of Site S is to be included in the NPL listing.

A March 4, 1975 aerial photograph in the administrative record for Sauget Area 2 shows Site S as a broad area extending from the property line with Clayton Chemical, along the western edge of Site O, and over to the railroad line that parallels the eastern boundary of the TWI property. See NPL Docket ID 150796. A hand-sketched map from a 1994 IEPA report depicts Site S as a curved area between former TWI and Clayton Chemical properties, and the current American Bottoms Regional Wastewater Treatment Plant (ABRWTP), with a dashed extension south of the raised access road to the ABRWTP. See NPL Docket ID 150743.

A more recent IEPA Trip Report (March 1, 2000) shows Site S as a rectangular area in the general vicinity of the area drawn on the 1994 sketch, with the added label "Clayton Chemical Disposal Pits". See NPL Docket ID 50772, Figures 2 and 3. From these reference sources, it is apparent that the dimensions of Site S are not based on specific surveyed boundaries or even ones that can be readily identified in the field today. EPA has apparently not yet chosen which Site S it is considering for inclusion in the Area 2 listing. With the actual version of Site S in question, it is equally difficult to know the location and dimensions of wastes that may have been disposed in the area or the origin of these wastes. For these reasons,

WINSTON & STRAWN

Docket Coordinator

December 13, 2001

Page 4

considering the addition of Site S to the NPL is premature and not founded on information that can be verified in the field.

B. The presence, magnitude and extent of contamination at Site S are not sufficiently defined to warrant consideration of including the site on the NPL.

Historical records in the NPL Docket indicate that Site S was the last potential source added to the earlier identified Sites O, P, Q, and R in Sauget Area 2. Sites O, P, Q, and R were described as early as 1988 (NPL Docket ID 150747), while the first report in the Docket referencing Site S is dated 1994. See NPL Docket ID 150743. As a result, very little data exists to support including Site S in the NPL listing. Two rounds of limited sampling activity have occurred within the presumed boundaries of Site S. In 1995, IEPA collected five shallow soil samples by hand auguring in the presumed area of Site S and reported analytical results containing elevated levels of VOCs, PCBs, and heavy metals. See NPL Docket ID 150801. The locations of these sampling points are unclear; the only indication of where the samples were taken is a hand-drawn map dated March 22, 1995. See NPL Docket ID 150743.

More recently, the IEPA collected two soil samples (one of which was a duplicate of the first) and three ground water samples (one of which was also a duplicate) on the presumed location of Site S during May 24-27, 1999. See NPL Docket ID 150772. Analytical results from these samples indicated the presence of VOCs, SVOCs, pesticides and inorganic compounds in ground water, and a few VOCs, SVOCs, pesticides, and dioxin compounds in low concentrations within the soil. However, the analytical results from these two sampling events do not correlate, but vary substantially by location as well as by chemical compound.

Moreover, the validity of any of this analytical data is unknown because laboratory verification data is unavailable. See Pharmacia Comments, Exhibit 4. Consequently, it is impossible to ascertain whether any of the values for the compounds identified are representative of actual site conditions. Although the presence of contamination at Site S has been identified on a very preliminary basis, the true nature, extent and magnitude remain unknown and can not support a site specific HRS score greater than 28.5 (See Section II.E, below).

C. PRPs cannot be identified for Site S without accurate information regarding the site location and any associated contamination.

Given the uncertainty of Site S boundaries and the fact that the nature and source of potential contamination at Site S is currently unknown, any attempt to identify PRPs is premature and guesswork at best. EPA is required to consider the identity of PRPs when applying its aggregation policy. See 48 Fed. Reg. 40,458, 40,663. The confusion with Site S boundaries has apparently led EPA to assert that CWM is a PRP without any factual basis.

In June, 2000, EPA issued Special Notice of Liability Letters to PRPs to implement an RI/FS for Sauget Area 2. CWM was one of the parties that received the Notice and agreed to conduct the RI/FS through an Administrative Order on Consent ("AOC"). See

WINSTON & STRAWN

Docket Coordinator
December 13, 2001
Page 5

Exhibit 2. The AOC cites CWM's only connection to Sauget Area 2 as a party that "own and/or operate, or previously owned and/or operated" Site S (Exhibit 2 at p. 8), which is clearly not the case.² EPA's inability to delineate Site S has resulted in confusion over the responsible parties involved, erroneously identifying CWM as a PRP, and the likely improper assessment of EPA's aggregation policy.³

Further confusion results from the fact that EPA maintains it has the authority to expand sites as investigation continues. See 54 Fed. Reg. 13,298 (March 31, 1989); 54 Fed. Reg. 41,000 (October 4, 1989).⁴ As a result, CWM is forced to comment now on the possible inclusion of the TWI site in the future. The TWI property should not be included in Site S boundaries because TWI is a RCRA facility. The listing of sites that can be addressed under RCRA Subtitle C are deferred unless and until EPA determines that RCRA corrective action is not likely to succeed or occur promptly. See NPL/RCRA Policy (also referred to as EPA's "RCRA Deferral Policy"), first announced on June 10, 1986 (51 Fed. Reg. 21,054) and further amended on June 24, 1988 (53 Fed. Reg. 23,978).

The Deferral Policy states that certain RCRA sites, at which Subtitle C corrective action authorities are available, may also be listed on the NPL if they meet the criterion for listing and if they (1) are facilities owned by persons who have demonstrated an inability to finance a cleanup as evidenced by their invocation of the bankruptcy laws; (2) are facilities that have lost authorization to operate or for which there are additional indications that the owner or operator will be unwilling to undertake corrective action; (3) are facilities that have not lost authorization to operate, but which have a clear history of unwillingness; or (4) are facilities that are (a) non or late filers, (b) converters, (c) protective filers, or (d) sites holding permits issued before the enactment of HSWA. Id.

EPA's policy clearly states that it prefers using available RCRA enforcement or permitting authorities to require corrective action by the owner/operator at RCRA sites because this helps conserve CERCLA resources for sites with no financially viable owners and operators. 54 Fed. Reg. at 41,005, *citing* 51 Fed. Reg. 21,059. EPA has taken the position that it "believes that the RCRA program assured adequate oversight" and that "a complete cleanup can be achieved under RCRA." Id. at 41,006.

TWI is a permitted RCRA facility subject to Subtitle C authority.⁵ EPA has not established an inability to finance, lost authorization, a history of unwillingness or any other

² Although CWM formerly owned the Trade Waste Incineration (TWI) property, that property is not within any of the proposed Site S boundaries. See § II.A.

³ Since EPA fails to include an aggregation memorandum in the NPL Docket, in contravention of its own Hazardous Ranking System Guidance Manual (p. 30), we are left to guess at EPA's aggregation analysis.

⁴ CWM would contest any attempt to include the TWI property in Site S and reserves the right to file comments to any such revision of Site S or Sauget Area 2.

⁵ TWI is regulated under RCRA permit ILD098642424.

WINSTON & STRAWN

Docket Coordinator
December 13, 2001
Page 6

requirement under the Deferral Policy. As such, EPA's RCRA Deferral Policy applies and the TWI property is not appropriate for inclusion in Site S now or at any time in the future.⁶ In addition, the TWI facility has a long history of RCRA compliance and has been a Part B permitted facility for over 10 years. Records in the property files clearly demonstrate compliance through IEPA and EPA acceptance and approval of Part B permit applications, modifications and compliance commitment agreements.

Moreover, of the few samples that have been collected and analyzed from Site S, there are no "fingerprint" chemical constituents that can be linked to TWI or any other source of origin, for that matter. With regard to TWI, there is no documented evidence that any waste was generated at this facility and disposed on Site S, or that TWI had any operations in the vicinity of Site S other than those within its own property boundaries.

D. The NPL Docket does not provide information justifying the inclusion of Site S in aggregate with the other proposed sources in Sauget Area 2.

EPA has provided no basis to justify ignoring its own policy to score and list sites separately. See EPA policy at 48 Fed. Reg. at 40,663. Site S is a non-contiguous facility which, pursuant to EPA's policy, may only be listed if certain factors exist, such as whether the areas were part of the same operation, whether the PRPs are the same or similar, whether the target population is the same or overlapping, and the distance between the non-contiguous areas. Mead Corporation v. Browner, 100 F.3d 152 (D.C. Cir. 1996). It is well established that "permitting the inclusion of low-risk sites on the NPL would thwart rather than advance Congress's purpose of creating a priority list based on evidence of high risk levels." Id. at 156. "The idea that Congress implicitly allowed EPA broad discretion to lump low-risk sites together with high risk sites, and thereby transform the one into the other, is anything but reasonable." Id.

There is no information in the NPL Docket linking Site S wastes, operations, PRPs or other factors to other sites in Area 2. Site S is a low risk site (See Section II.E, below) which should not be combined with other Area 2 sites. Information in the NPL Docket is unclear on both the specific use of the presumed location of Site S, as well as the chemical constituents identified to be present through very limited sampling and analysis. Site S has been called a "drum disposal area" by the IEPA, as well as the "Clayton Chemical Disposal Pits". Drum disposal areas and disposal pits can be construed as substantially different disposal locations, and without clear-cut evidence such as aerial photographs, site operation or management records, and verified employee testimony, any statements about what the site really is or how it developed are pure conjecture. The chemical constituents reported at the site, namely VOCs, SVOCs, PCBs, and heavy metals, from the limited sampling events conducted thus far, are not so distinct that they can be easily recognized as to source and/or generator.

⁶ In fact, EPA appears to already have applied the RCRA Deferral Policy to Sauget Areas 1 and 2. EPA has not included the Krummrich Plant, also subject to RCRA Corrective Action, in Sauget Areas 1 and 2.

WINSTON & STRAWN

Docket Coordinator
December 13, 2001
Page 7

The concept of aggregate listing Site S with Sites O, P, Q, and R is further erroneous because of the confusion as to site location and contamination, and the fact that a potential tie to regional ground water contamination is not substantiated. Considering the size of the entire Sauget Area 2, validated ground water data is widespread and sparse at best, without adequate focus in any potential source area to attempt to verify linkage. In fact, one of the main purposes of the current Sauget Area 2 site-wide RI/FS is to collect accurate ground water information to better define source areas within the limits of Sauget Area 2. Other potential sources besides those already identified are known or suspected to exist. Site S does not qualify for HRS scoring with other sources in Sauget Area 2 and should not be included in the NPL either separately or in aggregate.

E. Individual HRS scoring of Site S results in a value less than the threshold level required for inclusion on the NPL.

Individual HRS scoring does not support the inclusion of Site S within Sauget Area 2. See Mead Corp. v. EPA, 100 F.3d 152 (D.C. Cir. 1996) (requiring individual sites to be separately scored). Menzie-Cura & Associates, Inc. ("Menzie-Cura") re-scored Site S on an individual basis. See Pharmacia Comments, Exhibit 4. When analyzing the potential for overland flow to river or wetlands, Menzie-Cura found that Site S is very unlikely to contribute contaminants to the Mississippi River or to the wetlands/habitats in the area because the site is separated from both the river and wetlands by a U.S. Army Corps of Engineers levee. For this reason, no scoring was applicable to Site S regarding the potential for overland flow to the river or wetlands.

Concerning the potential for groundwater flow to the river or wetlands, Site S is unlikely to contribute contaminants to the river or to wetlands/habitats because, of the three wells sampled at this site, only one had detected concentrations of contaminants, and these consisted primarily of petroleum-related volatile organic compounds and a few other volatile and semi-volatile compounds. None of the compounds detected in groundwater in Site S correspond to compounds for which an observed release was documented. In addition, the groundwater data are of unknown quality and are therefore not usable in HRS Scoring. Based on these factors, Menzie-Cura assigned a maximum potential to release score of 400 in scoring the ground water to surface water component of the surface water migration pathways, which yielded an HRS score of zero (0) as indicated below.

WINSTON & STRAWN

Docket Coordinator

December 13, 2001

Page 8

Groundwater to Surface Water Migration Component

FACTORS PATHWAYS	LIKELIHOOD OF RELEASE	WASTE CHARACTERISTICS	TARGETS	PATHWAY SCORE
Drinking water (dw)	NS	NS	NS	NS
Food chain (fc)	400	56	9.00E-09	0.00
Environmental (env)	400	100	1.28E-04	0.00
Surface water (SW)				0.00

SITE SCORE = 0.00

Notes:

NS = Not Scored

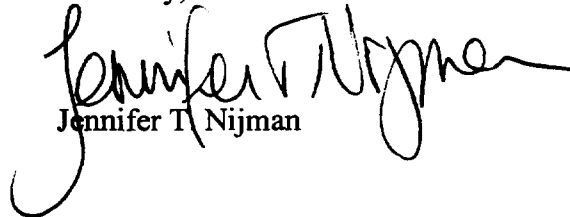
Numbers in **bold** have changed from the original scoring values in the HRS Documentation for Area 2.

Site S scores zero (0) in an individual HRS scoring and is obviously below the NPL threshold of 28.5. As a result, Site S should not be included in the Area 2 listing.

III. Conclusion

Based on the information provided above, CWM requests EPA not finalize the proposal to list Site S as part of Sauget Area 2 and remove Site S from further consideration for listing.

Sincerely,


Jennifer T. Nijman

JTN:dlc

Attachments



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
WASHINGTON, D.C. 20460

OFFICE OF
SOLID WASTE AND EMERGENCY
RESPONSE

November 19, 2001

Laurence S. Kirsch
Cadwalader, Wickersham & Taft
1201 F Street N.W. Suite 1100
Washington, D.C. 2004

VIA FACSIMILE

Re: Extension to Comment Period for Proposed NPL Listing of Sauget Areas 1 and 2

Dear Mr. Kirsch:

The purpose of this letter is to respond to your November 7, 2001 letter requesting an extension to the comment period for the proposed listing of the Sauget Area 1 and Sauget Area 2 sites. Based on an earlier request, EPA determined that an extension to the comment period is appropriate based on Docket concerns. Given the special circumstances regarding other parties participating in a coordinated effort with Solutia, Inc., EPA is also granting the 30 day extension to the group members (Cyprus AMAX Minerals Company, Ethyl Corporation, and Chemical Waste Management Inc.) Please note that EPA is granting this extension to the entire group based on unique circumstances associated with the Docket delay in forwarding the appropriate site information. With this extension, EPA will accept your comments on the Sauget Area 1 and Sauget Area 2 sites until December 13, 2001. I hope this addresses your concerns.

Sincerely,

A handwritten signature in cursive script, reading "Dave Evans", is positioned below the word "Sincerely,".

Dave Evans, Director
State, Tribal and Site Identification Center

Internet Address (URL) • <http://www.epa.gov>
Recycled/Recyclable • Printed with Vegetable Oil Based Inks on Recycled Paper (Minimum 25% Postconsumer)

EXHIBIT 2

/

**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 5**

IN THE MATTER OF:	)	Docket No.
)	
SAUGET AREA 2 SITE	)	ADMINISTRATIVE ORDER BY
	)	CONSENT PURSUANT TO
SAUGET AND CAHOKIA, ILLINOIS	)	SECTION 106 OF THE
	)	COMPREHENSIVE
	)	ENVIRONMENTAL RESPONSE,
Respondent(s):	)	COMPENSATION, AND
	)	LIABILITY ACT OF 1980,
See Attachment A	)	as amended, 42 U.S.C.
	)	§ 9606(a)
)	

I. JURISDICTION AND GENERAL PROVISIONS

This Administrative Order by Consent ("the Order") is entered voluntarily by the United States Environmental Protection Agency ("U.S. EPA") and the Respondent(s). The Order is issued pursuant to the authority vested in the President of the United States by Sections 104, 106(a), 107 and 122 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended ("CERCLA"), 42 U.S.C. §§ 9604, 9606(a), 9607 and 9622. This authority has been delegated to the Administrator of the U.S. EPA by Executive Order No. 12580, January 23, 1987, 52 Federal Register 2923, and further delegated to the Regional Administrators by U.S. EPA Delegation Nos. 14-14-A, 14-14-C and 14-14-D, and to the Director, Superfund Division, Region 5, by Regional Delegation Nos. 14-14-A, 14-14-C and 14-14-D.

U.S. EPA sent Special Notice of Liability letters, pursuant to Section 122(e)(1) of CERCLA, 42 U.S.C. § 9622(e)(1), requesting that the action that is the subject of this Order be performed. The Special Notice of Liability letters were sent to parties which were identified by U.S. EPA as potentially responsible. Respondents are the only recipients who responded positively to the Special Notice of Liability Letter. Respondents have joined together to perform the work under this Order as a group calling itself the Sauget Area 2 Sites Group (hereinafter referred to as "Group").

This Order requires the Respondent(s) to conduct a Remedial Investigation and Feasibility Study (RI/FS) for the Site designated as Sauget Area 2 (generally depicted in the figure included in the SOW, attached hereto as Attachment B) located within the Villages of Sauget and Cahokia, St. Clair County, Illinois. Specifically, Respondent(s) RI/FS shall gather data and evaluate response actions pursuant to 40 C.F.R. § 300.430(e), to address the environmental concerns in connection with Sauget Area 2 and the source areas within Area 2, designated as Sites O, P, Q, R and S.

A copy of this Order will also be provided to the State of Illinois, which has been notified of the issuance of this Order pursuant to Section 106(a) of CERCLA, 42 U.S.C. § 9606(a). The U.S. EPA has also notified the Federal Natural Resource Trustee of the negotiations in this action pursuant to the requirements of Section 122(j) of CERCLA.

Respondent(s) participation in this Order shall not constitute an admission of liability or of U.S. EPA's findings or determinations contained in this Order except in a proceeding to enforce the terms of this Order. Respondent(s) agree to comply with and be bound by the terms of this Order. In any action by U.S. EPA or the United States to enforce the terms of this Consent Order, Respondent(s) consents to and agrees not to contest the authority or jurisdiction of the Regional Administrator to issue or enforce this Consent Order, and agrees not to contest the validity of this Order or its terms.

II. PARTIES BOUND

This Order applies to and is binding upon U.S. EPA, and upon Respondent(s) and Respondent(s) heirs, receivers, trustees, successors and assigns. Any change in ownership or corporate status of Respondent(s) including, but not limited to, any transfer of assets or real or personal property shall not alter such Respondent(s) responsibilities under this Order. Respondent(s) are jointly and severally liable for carrying out all activities required by this Order. Compliance or noncompliance by one or more Respondent(s) with any provision of this Order shall not excuse or justify noncompliance by any other Respondent.

Respondent(s) shall ensure that their contractors, subcontractors, and representatives receive a copy of this Order, and comply with this Order. Respondent(s) shall be responsible for any noncompliance with this Order.

III. U.S. EPA FINDINGS OF FACT

Based on available information, including the Administrative Record in this matter, U.S. EPA hereby finds, and, for purposes of enforceability of this Order only, the Respondents stipulate only for the purposes of this Order that the factual statutory prerequisites under CERCLA necessary for issuance of this Order have been met. U.S. EPA's findings and this stipulation include the following:

1. The source areas for the Sauget Area 2 Site consist of five known disposal areas adjacent, or in close proximity, to the Mississippi River. The five disposal areas are known as Sites O, P, Q, R and S (see figure in attached SOW). The sites are labeled with letter designations for reference purposes only. The fact that source areas have separate letter designations does not necessarily mean that the areas are separate or distinct in terms of contents, ownership, and/or operating history. The fact that the source areas have been determined to comprise a single Site, Sauget Area 2, does not necessarily mean that the

source areas within Area 2 have the same contents or share the same ownership or operating history.

SITE O: Located on Mobile Avenue in Sauget, Illinois, occupies approximately 20 acres of land to the northeast of the American Bottoms Regional Wastewater Treatment Facility (ABRTF). An access road to the ABRTF runs through the middle of the site. Site O consists of four inactive sludge dewatering lagoons associated with the old Sauget Physical Chemical Wastewater Treatment Plant. Currently, the lagoons are covered with clay and are vegetated. During their operation the treatment plant and the associated lagoons received and treated industrial waste and municipal wastes. Of approximately 10 million gallons per day of wastewater treated at the Sauget Physical Chemical Plant, more than 95% was from area industries. The lagoons operated from approximately 1965 to 1978.

SITE P: Site P occupies approximately 20 acres of land located between the Illinois Central Gulf Railroad and the Terminal Railroad and north of Monsanto Avenue in the Village of Sauget. On information and belief, Site P was operated as a landfill from 1973 to an unknown date in the early 1980s. According to available Illinois EPA records, the landfill accepted "general wastes," including diatomaceous earth filter cake from Edwin Cooper (a/k/a Ethyl Corporation) and nonchemical wastes from Monsanto. Periodic State inspections of Site P also documented that the landfill contained drums labeled "Monsanto ACL-85, Chlorine Composition," drums of phosphorus pentasulfide from Monsanto and Monsanto ACL filter residues and packaging. Site P is currently inactive and covered and access to the site is unrestricted.

SITE Q: Site Q is a former subsurface/surface disposal area which occupies approximately 90 acres. The site is located in the Villages of Sauget and Cahokia, Illinois, and is bordered by Sauget Site R and the old Union Electric Power Plant on the north; the Illinois Central Gulf Railroad and the United States Corps of Engineers (U.S. COE) flood control levee on the east; and the Mississippi River on the west. U.S. EPA conducted a CERCLA removal action at Site Q in 1995. This removal action involved the excavation of PCBs, organics, metals, and dioxin contaminated soils and drums which had been scoured out of the fill area and were spilling directly into the adjacent waters of the Mississippi River. U.S. EPA recovered its costs for this removal in a subsequent administrative settlement. U.S. EPA conducted a second CERCLA removal action at Site Q beginning in October of 1999 and into early 2000. During this removal action, U.S. EPA has excavated more than 2,000 drums and more than 7,000 cubic yards of contaminated soils containing metals, PCBs, and organics. The Mississippi River has flooded and inundated Site Q and Site R (see below) many times during the last several years. Leachate from Site Q has in the past migrated and potentially could continue to migrate into the Mississippi River. Most of Site Q is covered with highly permeable black cinders. Operations for a barge loading facility and construction debris disposal areas now operate on top of parts of Site Q. Access to this site is also unrestricted.

SITE R: Located on the river side of the flood control levee immediately adjacent to the Mississippi River in Sauget, Illinois and just north and west of parts of Site Q, Site R, also known as the "Sauget Toxic Dump," "Monsanto Landfill," and the "River's Edge Landfill," is a former industrial waste subsurface/surface disposal area owned by Solutia, Inc. Site R was used as a disposal area by owner Monsanto for its industrial and chemical wastes from approximately 1957-1977. Samples taken on Site R revealed high levels of organics, PCBs, metals, and dioxins. The organics present in Site R include chlorobenzenes, chlorophenols and aniline derivatives. Leachate from the Site R has in the past migrated and potentially could continue to migrate into the Mississippi River. As noted above, the Mississippi River floods parts of Site R on occasion. Access to Site R is restricted by fencing and is monitored by a 24-hour camera. In 1979, Monsanto completed the installation of a clay cover on Site R to cover waste, limit infiltration through the landfill, and prevent direct contact with fill material. The cover's thickness ranges from 2 feet to approximately 8 feet. As constructed, the cover does not provide for permanent containment of the chemical wastes and other contaminants in the landfill. In 1985, Monsanto installed a 2,250 foot long rock revetment along the east bank of the Mississippi River adjacent to Site R. The purpose of the stabilization project was to prevent further erosion of the riverbank and thereby minimize potential for the surficial release of waste material from the landfill. As constructed, the revetment does not provide for the permanent containment of the chemical wastes and other contaminants in the landfill. On February 13, 1992, the State of Illinois and Monsanto signed a consent decree entered in St. Clair County Circuit Court requiring further remedial investigations and feasibility studies to be conducted by Monsanto on Site R. The results of the Remedial Investigation/Feasibility Study were submitted to Illinois EPA in 1994. As of the date of this Order, a final remedy for the Site has still not been determined.

SITE S: Site S is located on Village of Sauget property and is situated to the west-southwest of Site O. Historic aerial photographs indicate that Site S was a drum disposal area. In 1995, Illinois EPA took samples at the Site. The Site S sample results indicated the presence of high levels of BNAs, pesticides, PCBs, and metals. PCBs were found in every sample. The northern portion of Site S is grassed and the southern portion of the Site is covered with gravel and fenced.

2. Information on the types of wastes disposed of and the types and levels of contamination found at the Sauget Area 2 Site have been compiled from a variety of cited sources and are listed in a document entitled "Volume 2, Sauget Area 2 - Data Tables/Maps" completed for U.S. EPA by Ecology & Environment, Inc., and dated February 1998.

Known contaminants at the Sauget Area 2 Site are as follows:

SITE O: Soil samples collected from Site O have revealed elevated levels of volatile organic compounds (VOCs) such as 1,1,1 trichloroethane (1,410 ppb), benzene (30,769

ppb), 4-methyl-2-pentanone (7,692 ppb), toluene (29,487 ppb), chlorobenzene (58,974 ppb), ethylbenzene (166,667E ppb), and total xylenes (615,385E ppb). Elevated levels of semi-volatile organics (SVOCs) were also detected including 1,4-dichlorobenzene (112,821 ppb), 1,2-dichlorobenzene (606,000 ppb), 1,4-dichlorobenzene (1,030,000 ppb), 1,2,4-trichlorophenol (26,923 ppb), naphthalene (34,615 ppb), 2-methylnaphthalene (160,256 ppb), n-nitrosodiphenylamine (50,000J ppb), pentachlorophenol (1,620,000 ppb), phenanthrene (230,000 ppb), fluoranthene (74,000 ppb), pyrene (282,051 ppb), butyl benzyl phthalate (3,846,154E ppb), benzo(a)anthracene (121,795 ppb), 1,2,4-trichlorobenzene (65.3 ppm) and chrysene (282,051 ppb). Elevated levels of PCBs were also detected in Site O soils including aroclor 1232 (30,366 ppb) and aroclor 1242 (1,871,795 ppb). Elevated levels of dioxins were also detected in Site O soils including tetrachlorodibenzo-p-dioxin (170 ng/g). Elevated levels of heavy metals were also detected in Site O soils including cadmium (31 ppm), copper (341 ppm), mercury (6.3 ppm), nickel (136 ppm) and zinc (1,398 ppm).

Groundwater samples collected from Site O have indicated the presence of elevated levels of VOCs including methylene chloride (52,000 ppb), trans-1,2-dichloroethene (14,000 ppb), 2-butanone (62,000 ppb), trichloroethene (83,000 ppb), benzene (190,000 ppb), 4-methyl-2-pentanone (38,000 ppb), tetrachloroethene (10,000 ppb), 1,1,2,2-tetrachloroethane (12,000 ppb), toluene (15,000 ppb), and chlorobenzene (180,000E ppb). Elevated levels of SVOCs were also detected in groundwater at Site O including phenol (1,100 ppb), 1,4-dichlorobenzene (15,000E ppb), 1,2-dichlorobenzene (11,000E ppb), 4-methylphenol (1,100 ppb), and 4-chloroaniline (780 ppb). Elevated levels of heavy metals have also been detected in groundwater at Site O including arsenic (133 ppb), cadmium (11 ppb), and lead (6,350 ppb).

SITE P: Soil samples collected from Site P have revealed elevated levels of VOCs such as toluene (413 ppb), and total xylenes (450 ppb). Elevated levels of SVOCs were also detected including phenol (3,875J ppb), 1,4-dichlorobenzene (8,875J ppb), 1,2-dichlorobenzene (3,625J ppb) and di-n-butyl phthalate (16,250J ppb). Elevated levels of metals were also found in soils, such as lead (526 ppm), mercury (3.9 ppm) and cyanide (15 ppm).

SITE Q: Soil samples collected from Site Q have revealed elevated levels of organic compounds including 1,4-dichlorobenzene (1,200,000 ppb), bis(2-ethylhexyl)phthalate (1,100,000 ppb), di-n-butyl phthalate (900,000 ppb), chlorobenzene (100,000 ppb), ethylbenzene (790,000 ppb), toluene (2,400,000 ppb), 4-methyl-2-pentanone (250,000 ppb), and o-xylene (2,300,000 ppb). Elevated levels of PCBs were also detected in Site Q soils including aroclor 1254 (360,000 ppb), aroclor 1248 (70,000 ppb), and aroclor 1260 (16,000,000 ppb). An elevated level of 2,3,7,8-TCDD (dioxin) was also detected in Site Q soil at a concentration of 3.31 ppb. Elevated levels of heavy metals were also detected in soil samples collected from Site Q including antimony (17,900N ppm), arsenic (216 NS ppb), cadmium (152,000 ppm), chromium (3,650 ppm), copper (1,630

ppm), lead (195,000 ppm), mercury (4.9 ppm), nickel (371 N ppm), selenium (59.9 ppm), silver (30.2 N ppm), thallium (.89 B ppm), and zinc (9,520 ppm).

Groundwater samples collected from Site Q have revealed the presence of elevated levels of VOCs including 1,2 dichloroethane (3,000 ppb), benzene (2,000J ppb), 4-methyl-2-pentanone (2,700J ppb), 2-hexanone (3,500J ppb), toluene (1,600J ppb), and chlorobenzene (6,700J ppb). Elevated levels of SVOCs were also detected including phenol (190,000E ppb), 2-chlorophenol (33,000E ppb), 4-methylphenol (23,000E ppb), 2,4-dimethylphenol (2,800 ppb), 2,4-dichlorophenol (14,000E ppb), 4-chloroaniline (15,000E ppb), 2,4,6-trichlorophenol (6,000 ppb), 2-nitroaniline (2,000 ppb), pentachlorophenol (35,000E ppb), and acenaphthylene (3,900 ppb). Elevated levels of arsenic (100 ppb) and cyanide (1,560 ppb) were also detected in Site Q groundwater.

Site R: This site has been sampled extensively by U.S. EPA, Illinois EPA, and Monsanto starting in the early 1980s. A summary of the data collected at Site R are presented here.

Sediment samples collected from a drainage ditch surrounding Site R showed VOC concentrations ranging from .002 to .035 ppm. SVOC concentrations in sediments ranged from .045 to 3.99 ppm. PCBs were detected at concentrations ranging from .08 to 1.5 ppm. Elevated levels of metals, particularly aluminum, iron and magnesium were also detected. Sediment samples collected adjacent to the Mississippi River on the west side of Site R showed SVOC contamination ranging from .001 to 7.7 ppm. PCBs were also detected at concentrations ranging from .00001 to .23 ppm. Soil samples collected from Site R showed elevated levels of VOCs ranging from .15 to 5,800 ppm. SVOCs were found at levels ranging from .017 to 19,000 ppm. Pesticides were found at levels ranging from .011 to 99 ppm and PCBs were detected at levels ranging from .075 to 4,800 ppm. Elevated levels of arsenic, chromium, lead, nickel and mercury were also detected in Site R soils.

Leachate samples located directly east of Site R adjacent to the Mississippi River were also collected. SVOC concentrations in the leachate ranged from .6 to 12.3 ppb. Pesticide concentrations ranged from .5 to 3.0 ppb and PCBs were detected at .08 ppb. Dioxin/furan concentrations ranged from .0001 to .0014 ppm. Cyanide was also detected at 71 ppb. Surface water samples were also collected from the adjacent waters of the Mississippi River near Site R, dioxins were found in the water ranging in concentration from .0001 to .0007 ppm.

Extensive groundwater investigations have also been conducted at Site R. Samples collected from wells on and immediately downgradient of Site R have shown high levels of VOCs in concentrations up to 38,136 ppb. SVOC concentrations have also been detected as high as 2,973,885 ppb.

Site S: Soil samples collected from Site S have shown elevated concentrations of VOCs including 1,1,1-trichloroethane (12,000 ppb), 4-methyl-2-pentanone (93,000 ppb),

toluene (990,000 ppb), ethylbenzene (450,000 ppb), and total xylene (620,000 ppb). Elevated levels of SVOCs were also detected including naphthalene (200,000 ppb), di-n-butyl phthalate (1,500,000J ppb), butyl benzyl phthalate (490,000J ppb), bis(2-ethylhexyl)phthalate (20,000,000J ppb), and di-n-octyl phthalate (310,000 ppb). PCBs were also detected at elevated concentrations including aroclor 1248 (85,000pc ppb), aroclor 1254 (69,000c ppb), and aroclor 1260 (41,000pc ppb). Elevated levels of heavy metals were also detected in Site S soils including copper (139 ppm), lead (392 ppb), mercury (3.5 ppm), and zinc (327 ppm).

3. On information and belief, parties which generated wastes which were disposed of, released into and/or transported wastes to the Sauget Area 2 Site, include, but are not limited to, the following:

SITE O: Rogers Cartage Company, Midwest Rubber Reclaiming (Division of Empire Chem., Inc.), Amax Zinc Corporation, Mobil Oil Corporation, Monsanto Chemical Company, Ethyl Corporation, Ethyl Petroleum Additives, Inc., and Clayton Chemical Co. (Division of Emerald Environmental, LLC.), Cerro Copper Products Company, Blue Tee Corp., Gold Fields American Corporation, American Zinc, Lead and Smelting Company; American Zinc Company, and Wiese Planning and Engineering.

SITE P: Monsanto Chemical Company, Kerr-McGee Chemical Corporation, and Edwin Cooper.

SITE Q and/or R: Monsanto Chemical Company, Barry Weinmiller Steel Fabrication, Crown Cork & Seal Company, Inc., Dennis Chemical Company, Inc., Inmont Corporation, U.S. Paint Corporation, Kerr McGee Chemical Corporation, Dow Chemical, Mallinckrodt Chemical, Myco-Gloss, Clayton Chemical Company, United Technologies Corporation, AALCO Wrecking Company, Inc., Abco Trash Service & Equip. Company, Able Sewer Service, Ajax Hickman Hauling, Amax Zinc, Atlas Service Company, Banjo Iron Company, Becker Iron & Metal Corporation, Belleville Concrete Cont. Company, Bi-State Parks Airport, Bi-State Transit Company, Boyer Sanitation Service, Browning-Ferris Industries of St. Louis, C&E Hauling, Cargill Inc., Century Electric Company, Circle Packing Company, Corkery Fuel Company, David Hauling, State of Illinois Department of Transportation, Disposal Service Company, Dore Wrecking Company, Dotson Disposal "All" Service, Edgemont Construction, Edwin Cooper Inc., Eight & Trendy Metal Company, Evans Brothers, Finer Metals Company, Fish Disposal, Fruin-Colnon Corporation, Gibson Hauling, H.C. Fournie Inc., H.C. Fournie Plaster, Hilltop Hauling, Huffmeier Brothers, Hunter Packing Company, Lefton Iron & Metal Company, Midwest Sanitation, Mississippi Valley Control, Obear Nestor, Roy Baur, Thomas Byrd, and Trash Men Inc.

SITE S: Clayton Chemical Co. (Division of Emerald Environmental, LLC.)

NON SITE-SPECIFIC GENERATORS/TRANSPORTERS: Rogers Cartage Company, Browning Ferris Industries, Inc., Browning Ferris Industries of St. Louis, Inc., C&E Hauling Company, Disposal Services Company, Hilltop Hauling, Inc., Paul Sauget, and National Vendors

4. On information and belief, parties which own and/or operate, or previously owned and/or operated, portions of the waste disposal areas at Sauget Area 2 include, but are not limited to, the following:

SITE O: Village of Sauget and the Sauget Sanitary Development and Research Assn.

SITE P: Solutia, Inc., Chicago Title & Trust Company (Trust numbers 1083190 and 1083190), City of East St. Louis, Gulf-Mobile & Ohio Railroad, Southern Railway System, Magna Trust Company (Trust numbers 03-90-0744-00 and 22-358), Metro East Sanitary District, Norfolk Southern Corp., SI Enterprises L.P., Union Electric Company, and Cahokia Trust Properties and Sauget and Company.

SITE Q: Alton & Southern Railroad, Village of Cahokia, Monsanto Company, Norfolk Southern Corporation, Notre Dame Fleeting and Towing Services, Patgood Inc., Phillips Pipe Line Company, Pillsbury Company (leasee), River Port Terminal and Fleeting Company, Village of Sauget, St. Louis Grain Company, Union Electric Company, Cahokia Trust Properties, Eagle Marine Industries Inc., Sauget & Company (c/o Paul Sauget), Industrial Salvage & Disposal Company, Clayton Chemical Company, Con-Agra, Inc., and Peavey Company.

SITE R: Monsanto Chemical Company, Solutia, Inc., Cahokia Trust Properties and Sauget and Company.

SITE S: A-1 Oil Corporation, Russell Bliss, Bliss Waste Oil Inc., Chemical Waste Management, Onyx Environmental Services, Norfolk Southern Corporation, Village of Sauget, Monsanto Chemical Company, and Clayton Chemical Co. (Division of Emerald Environmental LLC).

IV. CONCLUSIONS OF LAW AND DETERMINATIONS

Based on the U.S. EPA's Findings of Fact set forth above, and the Administrative Record in this matter, U.S. EPA has determined that:

1. The Sauget Area 2 Site is a "facility" as defined by Section 101(9) of CERCLA, 42 U.S.C. § 9601(9).
2. The substances described in Section III, paragraph 2 are "hazardous substances" as defined by Section 101(14) of CERCLA, 42 U.S.C. § 9601(14).

3. Each Respondent is a "person" as defined by Section 101(21) of CERCLA, 42 U.S.C. § 9601(21).

4. Respondent(s) listed in Section III, paragraph 4, are the past and present "owners or operators" of the Sauget Area 2 Site, as defined by Section 101(20) of CERCLA, 42 U.S.C. § 9601(20). The Respondent(s) listed in Section III, paragraph 3, are persons who generated or who arranged for disposal or transport for disposal of hazardous substances at one or more source areas within the Sauget Area 2 Site. Respondent(s) are therefore liable persons under Section 107(a) of CERCLA, 42 U.S.C. § 9607(a).

5. The conditions described in the U.S. EPA's Findings of Fact above constitute an actual or threatened "release" into the "environment" as defined by Sections 101(8) and (22) of CERCLA, 42 U.S.C. §§ 9601(8) and (22).

6. The conditions present at the Site constitute a threat to public health, welfare, or the environment based upon the factors set forth in Section 300.415(b)(2) of the National Oil and Hazardous Substances Pollution Contingency Plan, as amended ("NCP"), 40 C.F.R. Part 300. These factors include, but are not limited to, the following:

a. actual or potential exposure to nearby human populations, animals, or the food chain from hazardous substances, pollutants or contaminants; this factor is present at the Site due to the presence of elevated levels of contaminants, including VOCs, SVOCs, PCBs, dioxins, pesticides, and metals, in the surface soils and sediments of the disposal areas of the Site (i.e., Sites O, P, Q, R and S).

b. actual or potential contamination of drinking water supplies or sensitive ecosystems; this factor is present at the Site due to the presence of elevated levels of contaminants, including VOCs, SVOCs, and metals, in groundwater. The source of drinking water for local residents is assumed to be primarily from surface water sources located upstream of the Site. Despite the fact that the Villages of Cahokia and Sauget have ordinances prohibiting the use of groundwater as a potable water supply, many residences in the Cahokia area continue to use private wells for domestic uses. Contaminated groundwater is discharging into the adjacent waters of the Mississippi River. The Mississippi River contains a variety of ecosystems which may be damaged by the types of contamination found at Sauget Area 2. The closest intake for drinking water supplies along the Mississippi River is approximately 65 miles downstream from the St. Louis Metro area at Chester, Illinois.

c. high levels of hazardous substances or pollutants or contaminants in soils largely at or near the surface, that may migrate; this factor is present at the Site due to the existence of elevated levels of VOCs, SVOCs, PCBs, dioxins, pesticides and metals in soil at the Site.

d. weather conditions that may cause hazardous substances or pollutants or contaminants to migrate or be released; this factor is present at the Site due to existence of elevated levels of VOCs,

SVOCs, PCBs, dioxins, pesticides and metals in the soils within each component of Sauget Area 2 (Sites O, P, Q, R and S) which may be released directly into the Mississippi River as a result of flooding on the River. Those areas most vulnerable to inundation by the Mississippi River are Sites Q and R which are situated within the river-side of the Corps of Engineers' flood control levee. In 1995, during a major flood event on the Mississippi River, drums of waste material (PCBs) were scoured out of the side of Site Q and were washed into the River and along the bank of the River.

7. The actual or threatened release of hazardous substances from the Site may present an imminent and substantial endangerment to the public health, welfare, or the environment within the meaning of Section 106(a) of CERCLA, 42 U.S.C. § 9606(a).

8. The actions required by this Order, if properly performed, are consistent with the NCP, 40 C.F.R. Part 300, as amended, and with CERCLA, and are reasonable and necessary to protect the public health, welfare, and the environment.

V. ORDER

Based upon the foregoing Findings of Fact, Conclusions of Law and Determinations, and the Administrative Record for this Site, it is hereby ordered and agreed that Respondent(s) shall comply with the following provisions, including but not limited to all attachments to this Order, and all documents incorporated by reference into this Order, and perform the following actions:

1. Designation of Contractor, Project Coordinator, On-Scene Coordinator or Remedial Project Manager

Respondent(s) shall perform the actions required by this Order themselves and/or retain a contractor to undertake and complete the requirements of this Order. Respondent(s) shall notify U.S. EPA of Respondent(s)' qualifications and/or the name and qualifications of contractor(s) which Respondents will be considering to use to complete the requirements of this Order, as applicable, within 10 business days of the effective date of this Order. Respondent(s) shall also notify U.S. EPA of the name and qualifications of any other contractors or subcontractors retained to perform work under this Order at least 5 business days prior to commencement of such work. U.S. EPA retains the right to disapprove of the Respondent(s) or any of the contractors and/or subcontractors retained by the Respondent(s) within 10 days of notification of the Respondent(s). If U.S. EPA disapproves a selected contractor, Respondent(s) shall retain a different contractor within 10 business days following U.S. EPA's disapproval, and shall notify U.S. EPA of that contractor's name and qualifications within 15 business days of U.S. EPA's disapproval.

Within 5 business days after the effective date of this Order, the Respondent(s) shall designate a Project Coordinator who shall be responsible for administration of all the Respondent(s)' actions required by the Order. Respondent(s) shall submit the designated coordinator's name, address, telephone number, and qualifications to U.S. EPA. U.S. EPA retains the right to disapprove of any

Project Coordinator named by the Respondent(s) within 10 days of notification by the Respondent(s). If U.S. EPA disapproves a selected Project Coordinator, Respondent(s) shall retain a different Project Coordinator within 10 business days following U.S. EPA's disapproval and shall notify U.S. EPA of that person's name and qualifications within 10 business days of U.S. EPA's disapproval. Receipt by Respondent(s) Project Coordinator of any notice or communication from U.S. EPA relating to this Order shall constitute receipt by all Respondent(s).

The U.S. EPA has designated Michael McAteer of the Remedial Response Branch, Region 5, as its Remedial Project Manager ("RPM"). Respondent(s) shall direct all submissions required by this Order to the RPM at 77 West Jackson Boulevard (SR-6J), Chicago, Illinois 60604-3590, by certified or express mail. Respondent(s) shall also send a copy of all submissions to Thomas Martin, Associate Regional Counsel, 77 West Jackson Boulevard, (C-14J), Chicago, Illinois, 60604-3590. All Respondent(s) are encouraged to make their submissions to U.S. EPA on recycled paper (which includes significant postconsumer waste paper content where possible) and using two-sided copies, and, at U.S. EPA request, on CD ROM disks.

U.S. EPA and Respondent(s) shall have the right, subject to the immediately preceding paragraph, to change their designated RPM or Project Coordinator. U.S. EPA shall notify the Respondent(s), and Respondent(s) shall notify U.S. EPA, as early as possible before such a change is made, but in no case less than 24 hours before such a change. The initial notification may be made orally but it shall be promptly followed by a written notice within two business days of oral notification.

2. Work to Be Performed

Respondent(s) shall develop and submit to U.S. EPA an RI/FS report (Task 3 of the SOW) in accordance with the attached Scope of Work ("SOW"). The attached SOW is incorporated into and made an enforceable part of this Order.

The RI/FS report shall be consistent with, at a minimum, the U.S. EPA guidance entitled, "Guidance for Conducting Remedial Investigations and Feasibility Studies Under CERCLA" (U.S. EPA, Office of Emergency and Remedial Response, October 1988) and any other guidance that U.S. EPA uses in conducting an RI/FS.

2.1 RI/FS Support Sampling Plan

Within 90 calendar days of the effective date of this Order, the Respondent(s) shall submit to U.S. EPA for approval a draft RI/FS Support Sampling Plan (Task 1 of the SOW) that is consistent with this Order and the SOW.

U.S. EPA may approve, disapprove, require revisions to, or modify the draft RI/FS Support Sampling Plan. If U.S. EPA requires revisions, Respondent(s) shall submit a revised Support Sampling Plan incorporating all of U.S. EPA's required revisions within 30 calendar days of receipt of U.S. EPA's notification of the required revisions.

In the event of U.S. EPA disapproval of the revised Support Sampling Plan, Respondent(s) may be deemed in violation of this Order; however, approval shall not be unreasonably withheld by U.S. EPA. In such event, U.S. EPA retains the right to terminate this Order, conduct a complete Support Sampling Plan and the sampling activities, and obtain reimbursement for costs incurred in conducting the plan and the sampling activities from the Respondent(s).

Respondent(s) shall not commence or undertake any support sampling activities at the Site without prior U.S. EPA approval.

2.1.1 Health and Safety Plan

As part of the RI/FS Support Sampling Plan, the Respondent(s) shall submit for U.S. EPA review and comment a plan that ensures the protection of the public health and safety (Task 1, Section D, of the SOW) during performance of on-site work under this Order. This plan shall comply with applicable Occupational Safety and Health Administration ("OSHA") regulations found at 29 C.F.R. Part 1910. If U.S. EPA determines it is appropriate, the plan shall also include contingency planning. Respondent(s) shall incorporate all changes to the plan recommended by U.S. EPA, and implement the plan during the pendency of the support sampling.

2.1.2 Quality Assurance and Sampling

As part of the RI/FS Support Sampling Plan, the Respondent(s) shall ensure that all sampling and analyses performed pursuant to this Order conforms to U.S. EPA direction, approval, and guidance regarding sampling, quality assurance/quality control ("QA/QC"), data validation, and chain of custody procedures. Respondent(s) shall ensure that the laboratory used to perform the analyses participates in a QA/QC program that complies with U.S. EPA guidance.

Upon request by U.S. EPA, Respondent(s) shall have such a laboratory analyze samples submitted by U.S. EPA for quality assurance monitoring. Respondent(s) shall provide to U.S. EPA the quality assurance/quality control procedures followed by all sampling teams and laboratories performing data collection and/or analysis. Respondent(s) shall also ensure provision of analytical tracking information consistent with, at a minimum, OSWER Directive No. 9240.0-2B, "Extending the Tracking of Analytical Services to PRP-Lead Superfund Sites."

Upon request by U.S. EPA, Respondent(s) shall allow U.S. EPA or its authorized representatives to take split and/or duplicate samples of any samples collected by Respondent(s) or its (their) contractors or agents while performing work under this Order. Respondent(s) shall notify U.S. EPA not less than 10 business days in advance of any sample collection activity. U.S. EPA shall have the right to take any additional samples that it deems necessary.

2.2 RI/FS Report

Within 12 months after the collection of the last field sample as part of the Remedial Investigation (Task 2), the Respondent(s) shall submit to U.S. EPA for approval a draft RI/FS Report (Task 3 of the SOW) that is consistent with this Order and the SOW.

U.S. EPA may approve, disapprove, require revisions to, or modify the draft RI/FS Report. If U.S. EPA requires revisions, Respondent(s) shall submit a revised RI/FS Report incorporating all of U.S. EPA's required revisions within 30 days of receipt of U.S. EPA's notification of the required revisions.

In the event of U.S. EPA disapproval of the revised RI/FS Report, Respondent(s) may be deemed in violation of this Order; however, approval shall not be unreasonably withheld by U.S. EPA. In such event, U.S. EPA retains the right to terminate this Order, conduct a complete RI/FS, and obtain reimbursement for costs incurred in conducting the RI/FS from the Respondent(s).

The revised report shall also include the following certification signed by a person who supervised or directed the preparation of that report:

Under penalty of law, I certify that, to the best of my knowledge, after appropriate inquiries of all relevant persons involved in the preparation of this RI/FS Report, the information submitted is true, accurate, and complete.

Respondent(s) shall not commence or undertake any remedial actions at the Site without prior U.S. EPA approval.

2.4 Reporting

Respondent(s) shall submit a monthly written progress report to U.S. EPA concerning actions undertaken pursuant to this Order, beginning 30 calendar days after the effective date of this Order, until termination of this Order, unless otherwise directed in writing by the RPM. These reports shall describe all significant developments during the preceding period, including the work performed and any problems encountered, analytical data received during the reporting period, and developments anticipated during the next reporting period, including a schedule of work to be performed, anticipated problems, and planned resolutions of past or anticipated problems.

Any Respondent that owns any portion of the Sauget Area 2 Site shall, at least 30 days prior to the conveyance of any interest in real property at the Site, give written notice of this Order to the transferee and written notice of the proposed conveyance to U.S. EPA and the State. The notice to U.S. EPA and the State shall include the name and address of the transferee. The party conveying such an interest shall require that the transferee will provide access as described in Section V.3 (Access to Property and Information).

2.5 Additional Work

In the event that the U.S. EPA or the Respondent(s) determine(s) that additional work is necessary to accomplish the objectives of the RI/FS Report, notification of such additional work shall be provided to the other part(y)(ies) in writing at least 10 days prior to the date the work must begin. Upon request of the Respondent(s), U.S. EPA's time frame for the initiation of additional work may be extended for good cause. Any additional work which Respondent(s) determine(s) to be necessary shall be subject to U.S. EPA's written approval prior to commencement of the additional work. Respondent(s) shall complete, in accordance with standards, specifications, and schedules U.S. EPA has approved, any additional work Respondent(s) has (have) proposed, and which U.S. EPA has approved in writing or that U.S. EPA has determined to be necessary, and has (have) provided written notice of pursuant to this paragraph.

If the Respondent(s) disagree(s) with the U.S. EPA over the necessity for an additional work item(s) or the required schedule, the Respondent(s) have the right to appeal such disputes under Section VIII, Dispute Resolution. Stipulated penalties shall accrue, but need not be paid, during the dispute resolution period concerning the specific penalties at issue. If Respondents prevail upon resolution, Respondents shall pay only penalties as the resolution requires. In its unreviewable discretion, U.S. EPA may waive its right to demand all or a portion of the stipulated penalties due.

3. Access to Property and Information

Respondent(s) shall provide or obtain access to the Site and off-site areas to which access is necessary to implement this Order, and shall provide access to all records and documentation related to the conditions at the Site and the actions conducted pursuant to this Order. Such access shall be provided to U.S. EPA employees, contractors, agents, consultants, designees, representatives, and State of Illinois representatives. These individuals shall be permitted to move freely at the Site and appropriate off-site areas to which Respondent(s) have access in order to conduct actions which U.S. EPA determines to be necessary. Respondent(s) shall submit to U.S. EPA, upon receipt, the results of all sampling or tests and all other data generated by Respondent(s) or its (their) contractor(s), or on the Respondent(')s(') behalf during implementation of this Order.

Where work or action under this Order is to be performed in areas owned by or in possession of someone other than Respondent(s), Respondent(s) shall use its (their) best efforts to obtain all necessary access agreements within 10 calendar days after U.S. EPA approval of the RI/FS Support Sampling Plan (Task 1), or as otherwise specified in writing by the RPM. Respondent(s) shall immediately notify U.S. EPA within 2 business days if, after using its (their) best efforts, it is (they are) unable to obtain such agreements. Respondent(s) shall describe in writing its (their) efforts to obtain access. U.S. EPA may, in its discretion, then assist Respondent(s) in gaining access, to the extent necessary to effectuate the actions described herein, using such means as

U.S. EPA deems appropriate. Respondent(s) shall reimburse U.S. EPA for all costs and attorneys fees incurred by the United States in obtaining such access.

4. Record Retention, Documentation, Availability of Information

Respondent(s) shall preserve all documents and information in their possession relating to work performed under this Order, or relating to the hazardous substances found on or released from the Site, for six years following completion of the actions required by this Order. At the end of this six-year period and at least 60 days before any document or information is destroyed, Respondent(s) shall notify U.S. EPA that such documents and information are available to U.S. EPA for inspection, and upon request, shall provide the originals or copies of such documents and information to U.S. EPA. In addition, Respondent(s) shall provide copies of any such non-privileged documents and information retained under this Section at any time before expiration of the six-year period at the written request of U.S. EPA.

If Respondent(s) assert a privilege in lieu of providing documents, they shall provide U.S. EPA with the following: (1) the title of the document, record, or information; (2) the date of the document, record, or information; (3) the name and title of the author of the document, record, or information; (4) the name and title of each addressee and recipient; (5) a description of the contents of the document, record, or information; and (6) the privilege asserted by Respondent(s). However, no documents, reports, or other information created or generated pursuant to the requirements of this Order shall be withheld on the grounds that they are privileged.

5. Off-site Shipments

All hazardous substances, pollutants or contaminants removed off-site pursuant to this Order for treatment, storage or disposal shall be treated, stored, or disposed of at a facility in compliance, as determined by U.S. EPA, with the U.S. EPA Revised Off-Site Rule, 40 C.F.R. § 300.440.

6. Compliance With Other Laws

Respondent(s) shall perform all activities required pursuant to this Order in accordance with all the requirements of all federal and state laws and regulations. U.S. EPA has determined that the activities contemplated by this Order are consistent with the National Contingency Plan ("NCP").

Except as provided in Section 121(e) of CERCLA and the NCP, no permit shall be required for any portion of the activities conducted entirely on-site. Where any portion of the activities requires a federal or state permit or approval, the Respondent(s) shall submit timely applications and take all other actions necessary to obtain and to comply with all such permits or approvals.

This Order is not, and shall not be construed to be, a permit issued pursuant to any federal or state statute or regulation.

7. Emergency Response and Notification of Releases

If any incident, or change in Site conditions, during the activities conducted pursuant to this Order causes or threatens to cause an additional release of hazardous substances from the Site or an endangerment to the public health, welfare, or the environment, the Respondent(s) shall immediately take all appropriate action to prevent, abate or minimize such release or endangerment caused or threatened by the release. Respondent(s) shall also immediately notify the RPM or, in the event of his unavailability, shall notify the Regional Duty Officer, Emergency Response Branch, Region 5 at (312) 353-2318, of the incident or Site conditions. If Respondent(s) fail(s) to respond, U.S. EPA may respond to the release or endangerment and reserves the right to recover costs associated with that response.

Respondent(s) shall submit a written report to U.S. EPA within 7 business days after each release, setting forth the events that occurred and the measures taken or to be taken to mitigate any release or endangerment caused or threatened by the release and to prevent the recurrence of such a release. Respondent(s) shall also comply with any other notification requirements, including those in CERCLA Section 103, 42 U.S.C. § 9603, and Section 304 of the Emergency Planning and Community Right-To-Know Act, 42 U.S.C. § 11004.

VI. AUTHORITY OF THE U.S. EPA REMEDIAL PROJECT MANAGER

The RPM shall be responsible for overseeing the implementation of this Order. The RPM shall have the authority vested in an RPM by the NCP, including the authority to halt, conduct, or direct any activities required by this Order, or to direct any other response action undertaken by U.S. EPA or Respondent(s) at the Site. Absence of the RPM from the Site shall not be cause for stoppage of work unless specifically directed by the RPM.

VII. REIMBURSEMENT OF OVERSIGHT COSTS FOR RI/FS

Respondent(s) shall pay all oversight costs of the United States related to the Site that are not inconsistent with the NCP.

U.S. EPA will send Respondent(s) a bill for "oversight costs" on an annual basis. U.S. EPA's bill will include an Itemized Cost Summary. "Oversight costs" are all costs, including, but not limited to, direct and indirect costs, that the United States incurs in reviewing or developing plans, reports and other items pursuant to this Order. "Oversight costs" shall also include all costs, including direct and indirect costs, paid by the United States in connection with the Site.

Respondent(s) shall, within 45 calendar days of receipt of a bill, remit a cashier's or certified check for the amount of the bill made payable to the "Hazardous Substance Superfund," to the following address:

U.S. Environmental Protection Agency

Superfund Accounting
P.O. Box 70753
Chicago, Illinois 60673

Respondent(s) shall simultaneously transmit a copy of the check to the Director, Superfund Division, U.S. EPA Region 5, 77 West Jackson Blvd., Chicago, Illinois, 60604-3590. Payments shall be designated as "Response Costs - Sauget Area 2 Site" and shall reference the payor('s') name and address, the EPA site identification number (05XX/0558), and the docket number of this Order.

In the event that any payment is not made within the deadlines described above, Respondent(s) shall pay interest on the unpaid balance. Interest is established at the rate specified in Section 107(a) of CERCLA, 42 U.S.C. § 9607(a). The interest shall begin to accrue on the 45th day after the Respondent's receipt of the bill. Interest shall accrue at the rate specified through the date of the payment. Payments of interest made under this paragraph shall be in addition to such other remedies or sanctions available to the United States by virtue of Respondent('s') failure to make timely payments under this Section.

If any dispute over costs is resolved before payment is due, the amount due will be adjusted as necessary. If the dispute is not resolved before payment is due, Respondent(s) shall pay the full amount of the uncontested costs into the Hazardous Substance Fund as specified above on or before the due date. Within the same time period, Respondent(s) shall pay the full amount of the contested costs into an interest-bearing escrow account. Respondent(s) shall simultaneously transmit a copy of both checks to the RPM. Respondent(s) shall ensure that the prevailing party or parties in the dispute shall receive the amount upon which they prevailed from the escrow funds plus interest within 20 calendar days after the dispute is resolved.

VIII. DISPUTE RESOLUTION

The parties to this Order shall attempt to resolve, expeditiously and informally, any disagreements concerning this Order.

If the Respondent(s) object(s) to any U.S. EPA action taken pursuant to this Order, including billings for costs, the Respondent(s) shall notify U.S. EPA in writing of its (their) objection(s) within 14 calendar days of such action, unless the objection(s) has (have) been informally resolved.

This written notice shall include a statement of the issues in dispute, the relevant facts upon which the dispute is based, all factual data, analysis or opinion supporting Respondent('s') position, and all supporting documentation on which the Respondent(s) rely (hereinafter the "Statement of Position").

U.S. EPA and Respondent(s) shall within 15 calendar days of U.S. EPA's receipt of the Respondent('s') Statement of Position, attempt to resolve the dispute through formal negotiations (Negotiation Period). The Negotiation Period may be extended at the sole discretion

of U.S. EPA. U.S. EPA's decision regarding an extension of the Negotiation Period shall not constitute a U.S. EPA action subject to dispute resolution or a final Agency action giving rise to judicial review.

An administrative record of any dispute under this Section shall be maintained by U.S. EPA. The record shall include the written notification of such dispute, and the Statement of Position served pursuant to the preceding paragraph.

Any agreement reached by the parties pursuant to this Section shall be in writing, signed by all parties, and shall upon the signature by the parties be incorporated into and become an enforceable element of this Order. If the parties are unable to reach an agreement within the Negotiation Period, the Director of the Superfund Division of Region 5, U.S. EPA will issue a written decision on the dispute to the Respondent(s). The decision of U.S. EPA shall be incorporated into and become an enforceable element of this Order upon Respondent(')(s)(') receipt of the Division Director's decision regarding the dispute.

Respondent(')(s)(') obligations under this Order shall not be tolled by submission of any objection for dispute resolution under this Section. Following resolution of the dispute, as provided by this Section, Respondent(s) shall fulfill the requirement that was the subject of the dispute in accordance with the agreement reached or with U.S. EPA's decision, whichever occurs. No U.S. EPA decision made pursuant to this Section shall constitute a final Agency action giving rise to judicial review.

IX. FORCE MAJEURE

Respondent(s) agree(s) to perform all requirements under this Order within the time limits established under this Order, unless the performance is delayed by a force majeure. For purposes of this Order, a force majeure is defined as any event arising from causes beyond the control of Respondent(s) or of any entity controlled by Respondent(s), including but not limited to its (their) contractors and subcontractors, that delays or prevents performance of any obligation under this Order despite Respondent(')(s)(') best efforts to fulfill the obligation. Force majeure does not include financial inability to complete the work or increased cost of performance.

Respondent(s) shall notify U.S. EPA orally within 24 hours after Respondent(s) become aware of any event that Respondent(s) contend(s) constitute a force majeure, and in writing within 7 calendar days after Respondent(s) become aware of any events which constitute a force majeure. Such notice shall: identify the event causing the delay or anticipated delay; estimate the anticipated length of delay, including necessary demobilization and re-mobilization; state the measures taken or to be taken to minimize the delay; and estimate the timetable for implementation of the measures. Respondent(s) shall take all reasonable measures to avoid and minimize the delays. Failure to comply with the notice provision of this Section shall be grounds for U.S. EPA to deny Respondent(s) an extension of time for performance. Respondent(s) shall have the burden of demonstrating by a preponderance of the evidence that the event is a force majeure, that the

delay is warranted under the circumstances, and that best efforts were exercised to avoid and mitigate the effects of the delay.

If U.S. EPA determines a delay in performance of a requirement under this Order is or was attributable to a force majeure, the time period for performance of that requirement shall be extended as deemed necessary by U.S. EPA. Such an extension shall not alter Respondent ('s) obligation to perform or complete other tasks required by the Order which are not directly affected by the force majeure.

X. STIPULATED AND STATUTORY PENALTIES

For each calendar day, or portion thereof, that Respondent(s) fail(s) to fully perform any requirement of this Order in accordance with the schedule established pursuant to this Order, Respondent(s) shall be liable as follows:

<u>Deliverable/Activity</u>	<u>Penalty For Days 1-7</u>	<u>Penalty For ≥ 7 Days</u>
Failure to Submit a Draft Support Sampling Plan, or RI/FS Report	\$1,000/Day	\$2,500/Day
Failure to Submit a revised Support Sampling Plan, or RI/FS Report	\$1,000/Day	\$2,500/Day
Failure to Submit a Data Report	\$500/Day	\$1,000/Day
Late Submittal of Progress Reports or Other Miscellaneous Reports/Submittals	\$250/Day	\$500/Day
Failure to Meet any Scheduled Deadline in the Order	\$250/Day	\$500/Day

Upon receipt of written demand by U.S. EPA, Respondent(s) shall make payment to U.S. EPA within 20 calendar days and interest shall accrue on late payments in accordance with Section VII of this Order (Reimbursement of Costs).

Even if violations are simultaneous, separate penalties shall accrue for separate violations of this Order. Penalties accrue and are assessed per violation per day. Penalties shall accrue regardless of whether U.S. EPA has notified Respondent(s) of a violation or act of noncompliance. The payment of penalties shall not alter in any way Respondent(s)' obligation(s) to complete the performance of the work required under this Order. Stipulated penalties shall accrue, but need not be paid, during any dispute resolution period concerning the particular penalties at issue. If Respondent(s) prevail(s) upon resolution, Respondent(s) shall pay only such penalties as the resolution requires. In its unreviewable discretion, U.S. EPA may waive its rights to demand all or a portion of the stipulated penalties due under this Section.

The stipulated penalties set forth above shall not be the sole or exclusive remedy for violations of this Order. Violation of any provision of this Order may subject Respondent(s) to civil penalties of up to twenty-seven thousand five hundred dollars (\$27,500) per violation per day, as provided in Section 106(b)(1) of CERCLA, 42 U.S.C. § 9606(b)(1). Respondent(s) may also be subject to punitive damages in an amount up to three times the amount of any cost incurred by the United States as a result of such violation, as provided in Section 107(c)(3) of CERCLA, 42 U.S.C. § 9607(c)(3). Should Respondent(s) violate this Order or any portion hereof, U.S. EPA may carry out the required actions unilaterally, pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604, and/or may seek judicial enforcement of this Order pursuant to Section 106 of CERCLA, 42 U.S.C. § 9606.

XI. RESERVATION OF RIGHTS

Except as specifically provided in this Order, nothing herein shall limit the power and authority of U.S. EPA or the United States to take, direct, or order all actions necessary to protect public health, welfare, or the environment or to prevent, abate, or minimize an actual or threatened release of hazardous substances, pollutants or contaminants, or hazardous or solid waste on, at, or from the Site. Further, nothing herein shall prevent U.S. EPA from seeking legal or equitable relief to enforce the terms of this Order. U.S. EPA also reserves the right to take any other legal or equitable action as it deems appropriate and necessary, or to require the Respondent(s) in the future to perform additional activities pursuant to CERCLA or any other applicable law.

XII. OTHER CLAIMS

By issuance of this Order, the United States and U.S. EPA assume no liability for injuries or damages to persons or property resulting from any acts or omissions of Respondent(s). The United States or U.S. EPA shall not be a party or be held out as a party to any contract entered into by the Respondent(s) or its (their) directors, officers, employees, agents, successors, representatives, assigns, contractors, or consultants in carrying out activities pursuant to this Order.

Except as expressly provided in Section XIII (Covenant Not to Sue), nothing in this Order constitutes a satisfaction of or release from any claim or cause of action against the Respondent(s) or any person not a party to this Order, for any liability such person may have under CERCLA, other statutes, or the common law, including but not limited to any claims of the United States for costs, damages and interest under Sections 106(a) or 107(a) of CERCLA, 42 U.S.C. §§ 9606(a), 9607(a). Nothing in this Order prevents claims or causes of actions from being asserted and/or pursued against the United States for activities that would subject it to liability under 42 U.S.C. § 9607.

This Order does not constitute a preauthorization of funds under Section 111(a)(2) of CERCLA, 42 U.S.C. § 9611(a)(2). The Respondent(s) waive(s) any claim to payment under Sections 106(b), 111, and 112 of CERCLA, 42 U.S.C. §§ 9606(b), 9611, and 9612, against the United States or the Hazardous Substance Superfund arising out of any action performed under this Order.

No action or decision by U.S. EPA pursuant to this Order shall give rise to any right to judicial review except as set forth in Section 113(h) of CERCLA, 42 U.S.C. § 9613(h).

XIII. COVENANT NOT TO SUE

Except as otherwise specifically provided in this Order, upon issuance of the U.S. EPA notice referred to in Section XVII (Notice of Completion), U.S. EPA covenants not to sue Respondent(s) for judicial imposition of damages or civil penalties or to take administrative action against Respondent(s) for any failure to perform actions agreed to in this Order except as otherwise reserved herein.

This Order does not address past response costs incurred at the Sauget Area 2 Site and U.S. EPA reserves its right to sue or to take administrative action against Respondent(s) and other potentially responsible parties under Section 107(a) of CERCLA, 42 U.S.C. § 9607(a), for recovery of past response costs incurred by the United States in connection with this action or this Order

Except as otherwise specifically provided in this Order, in consideration and upon Respondent(s) payment of the oversight costs specified in Section VIII of this Order, U.S. EPA covenants not to sue or to take administrative action against Respondent(s) under Section 107(a) of CERCLA, 42 U.S.C. § 9607(a), for recovery of oversight costs incurred by the United States in connection with this Order. This covenant not to sue shall take effect upon the receipt by U.S. EPA of the payments required by Section VII (Reimbursement of Costs).

This covenant not to sue is conditioned upon the complete and satisfactory performance by Respondent(s) of (its/their) obligations under this Order. This covenant not to sue extends only to the Respondent(s) and does not extend to any other person.

XIV. CONTRIBUTION PROTECTION

With regard to claims for contribution against Respondent(s) for matters addressed in this Order, the Parties hereto agree that the Respondent(s) is (are) entitled to protection from contribution actions or claims to the extent provided by Sections 113(f)(2) and 122(h)(4) of CERCLA, 42 U.S.C. §§ 9613(f)(2) and 9622(h)(4). In the event a Respondent expressly withdraws from or is formally removed from the Sauget Area 2 Sites Group, such Respondent will not receive contribution protection under this Order for matters under this Order not addressed and paid for during its membership in the Group.

Nothing in this Order precludes parties from asserting any claims, causes of action or demands against any persons not parties to this Order for indemnification, contribution, or cost recovery.

XV. INDEMNIFICATION

Respondent(s) agree(s) to indemnify, save and hold harmless the United States, its officials, agents, contractors, subcontractors, employees and representatives from any and all claims or causes of action: (a) arising from, or on account of, acts or omissions of Respondent(s) and Respondent(')(s)(') officers, heirs, directors, employees, agents, contractors, subcontractors, receivers, trustees, successors or assigns, in carrying out actions pursuant to this Order; and (b) for damages or reimbursement arising from or on account of any contract, agreement, or arrangement between (any one or more of) Respondent(s), and any persons for performance of work on or relating to the Site, including claims on account of construction delays. Nothing in this Order, however, requires indemnification by Respondent(s) for any claim or cause of action against the United States based on negligent, fraudulent or criminal action taken solely and directly by U.S. EPA or its officials, agents, contractors, subcontractors, employees and representatives (not including oversight or approval of plans or activities of the Respondent(s)).

XVI. MODIFICATIONS

Except as otherwise specified in Section V.2 (Work To Be Performed), if any party believes modifications to any plan or schedule are necessary during the course of this project, they shall conduct informal discussions regarding such modifications with the other parties. Any agreed-upon modifications to any plan or schedule shall be memorialized in writing within 7 business days; however, the effective date of the modification shall be the date of the RPM's oral direction. Any other requirements of this Order may be modified in writing by mutual agreement of the parties. Any modification to this Order shall be incorporated into and made an enforceable part of this Order.

If Respondent(s) seek permission to deviate from any approved plan or schedule, Respondent(')(s)(') Project Coordinator shall submit a written request to U.S. EPA for approval outlining the proposed modification and its basis.

No informal advice, guidance, suggestion, or comment by U.S. EPA regarding reports, plans, specifications, schedules, or any other writing submitted by the Respondent(s) shall relieve

Respondent(s) of their obligations to obtain such formal approval as may be required by this Order, and to comply with all requirements of this Order unless it is formally modified.

XVII. NOTICE OF COMPLETION

When U.S. EPA determines that all work has been fully performed in accordance with this Order, except for certain continuing obligations required by this Order (e.g., record retention, payment of costs), U.S. EPA will provide written notice to the Respondent(s). Such notice will be given not before the public comment period for the Proposed Plan has closed.

XVIII. SUBMITTALS/CORRESPONDENCE

Any notices, documents, information, reports, plans, approvals, disapprovals, or other correspondence required to be submitted from one party to another under this Order, shall be deemed submitted either when hand-delivered or as of the date of receipt by certified mail/return receipt requested, express mail, or facsimile.

Submissions to Respondent(s) shall be addressed to:

Mr. Steven D. Smith, Project Coordinator
Solutia Inc.
575 Maryville Centre Drive
P.O. Box 66760
St. Louis, MO 63141

With copies to:

Linda W. Tape
Thompson Coburn LLP
One Firststar Plaza
St. Louis, MO 63101

Submissions to U.S. EPA shall be addressed to:

Michael McAteer
U.S. EPA - Region 5
77 West Jackson Boulevard (SR-6J)
Chicago, Illinois 60604-3590

With copies to:

Thomas J. Martin
Associate Regional Counsel
U.S. EPA - Region 5
77 West Jackson Boulevard (C-14J)
Chicago, Illinois 606064-3590

Submissions to Illinois shall be addressed to:

Candy Morin
Illinois Environmental Protection Agency
Remedial Project Management Section
Division of Land Pollution Control
1021 N. Grand Avenue E.
P.O. Box 19276
Springfield, Illinois 62794-9276

XIX. SEVERABILITY

If a court issues an order that invalidates any provision of this Order or finds that Respondent(s) have sufficient cause not to comply with one or more provisions of this Order, Respondent(s) shall remain bound to comply with all provisions of this Order not invalidated by the court's order.

XX. EFFECTIVE DATE

This Order shall be effective upon signature by the Director, Superfund Division, U.S. EPA Region 5.

IN THE MATTER OF:

**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS**

SIGNATORIES

This Agreement shall be executed by the Respondents in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this _____ day of _____, 2000

By _____

IN THE MATTER OF:

**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS**

IT IS SO ORDERED AND AGREED

**BY: _____
William E. Muno, Director
Superfund Division
United States Environmental Protection Agency
Region 5**

DATE: _____

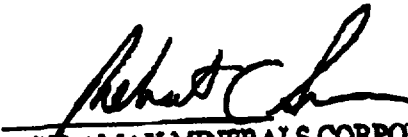
IN THE MATTER OF:

**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS**

SIGNATORIES

This Agreement shall be executed by the Respondents in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17 day of November 2000

By 
CYPRUS AMAX MINERALS CORPORATION
PHELPS DODGE CORPORATION

02/19/1996 01:35 7248378971

TERRI FAYE

PAGE 02/02

24

IN THE MATTER OF:

SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS

SIGNATORIES

This Agreement shall be executed by the Respondents in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 20th day of Nov., 2000

FOR: American Zinc, Lead and Smelting Company; American Zinc Company; Gold Fields American Corporation; (predecessors to Blue Tee Corp.) and Blue Tee Corp.

By Terrance Gileo Faye
Special Counsel to Blue Tee Corp.

Terrance Gileo Faye, Esq.
Babst, Calland, Clements & Zomnir, P.C.
1 North Maple Avenue
Greensburg, PA 15601
Phone: 724-837-6221
Fax: 724-837-0971
E-mail: tfaye@westol.com

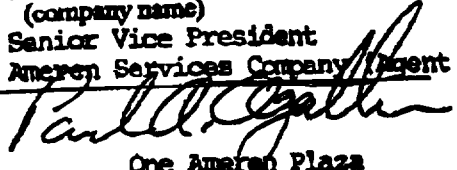
IN THE MATTER OF:

**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS
ADMINISTRATIVE ORDER ON CONSENT**

SIGNATORIES

Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17th day of Nov., 2000

FOR: Union Electric Company
(company name)
Senior Vice President
Title: Ameren Services Company (Agent for Union Electric)

Address: One Ameren Plaza
1901 Chouteau Avenue
St. Louis, MO 63103


IN THE MATTER OF:

**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS
ADMINISTRATIVE ORDER ON CONSENT**

SIGNATORIES

Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17th day of November, 2000

FOR: 
BFI Waste Systems of North America, Inc.

Title: Manager, CERCLA Activities

Address: Steve Doss
C/o Allied Waste Industries, Inc.
15880 N. Greenway-Hayden Loop
Scottsdale, AZ 85260

NOV-18-2000 09:15

CERRO COPPER PRODUCTS

1 618 337 7273 P.02/02

25

IN THE MATTER OF:

**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS
ADMINISTRATIVE ORDER ON CONSENT**

SIGNATORIES

Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17 day of November, 2000

BY: 
11-17-00

Everett King

Title: Vice President/Controller

FOR: CERRO COPPER PRODUCTS CO.

Location Address: 3000 Mississippi Ave
Sauget, Illinois 62206

Mailing Address: P.O. Box 66800
St. Louis, Missouri 63166-6800

11/16/00 14:25 FAX 6302181586

WM CLOSED SITES

002


IN THE MATTER OF:

**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS**

SIGNATORIES

Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17th day of November 2000

By 
AREA DIRECTOR
Chemical Waste Management, Inc.

IT IS SO ORDERED AND AGREED

BY: _____
William E. Muno, Director
Superfund Division
United States Environmental Protection Agency
Region 5

DATE: _____

25

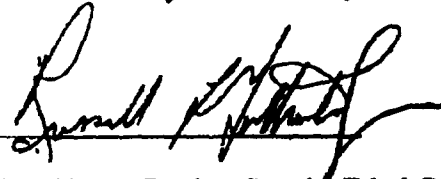
IN THE MATTER OF:

SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS

SIGNATORIES

This Agreement shall be executed by the Respondents in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17th day of November, 2000

By 

Vice President - Product Supply, Ethyl Corporation

for Ethyl Corporation

Ethyl Petroleum Additives, Inc. and

Edwin Cooper Corporation

330 South Fourth Street
Richmond, Virginia 23219

11/20/2000 08:11 FAX 703 848 5288

EXXONMOBIL SUPERFUND

002

25

IN THE MATTER OF:

SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS

SIGNATORIES

This Agreement shall be executed by the Respondents in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17th day of November, 2000

By : 
T. M. Milton
Major Projects Manager

Exxon Mobil Corporation
3225 Gallows Road
Fairfax, VA 22037

IN THE MATTER OF:


**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS**

SIGNATORIES

This Agreement shall be executed by the Respondents in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17 day of Nov., 2000

Pharmacia Corporation, formerly known as Monsanto Company

Name: 

Name: Michael R. Foreman
Title: President, Solutia Management
Company, Inc., Agent for Solutia
Inc., Attorney-in-Fact for Pharmacia
Corporation



11/20/2000 14:34 FAX 812 607 7100

OPPENHEIMER LAW FIRM
6123305458

0002
T-784 P.02/02 P-031

Nov-12-00 16:47 From-PILLSBURY LAW DEPARTMENT

IN THE MATTER OF:

SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS

SIGNATORIES

Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 17 day of Nov., 2000
The Pillsbury Company

By J. Dan J. Uza

IT IS SO ORDERED AND AGREED

BY: _____ DATE: _____
William E. Muno, Director
Superfund Division
United States Environmental Protection Agency
Region 5

11/20/00 MON 11:56 FAX

ATLLP

NJ.106 002 D82

25

IN THE MATTER OF:

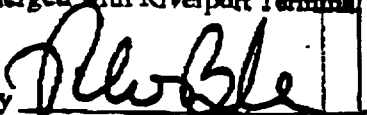
**SAUGET AREA 2 SITE
SAUGET AND CAHOKIA, ILLINOIS**

SIGNATORIES

This Agreement shall be executed by the Respondents in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one and the same instrument. Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 20th day of November, 2000

Eagle Marine Industries, Inc. (formerly Notre Dame Fleeting and Towing, Inc. and which merged with Riverport Terminal and Fleeting, Inc.)

By 
Richard D. Burke